

Public Document Pack

Overview and Scrutiny Management Committee

Thursday, 10th November, 2022
at 5.30 pm

PLEASE NOTE TIME OF MEETING

Council Chamber, Civic Centre,
Southampton

This meeting is open to the public

Members

Councillor Fuller (Chair)
Councillor Houghton (Vice-Chair)
Councillor Cooper
Councillor Furnell
Councillor Guthrie
Councillor Shields
Councillor Stead
Councillor White
Councillor Winning

Appointed Members

Catherine Hobbs, Roman Catholic Church
Francis Otieno, Primary Parent Governor
Rob Sanders, Church of England

Contacts

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Democratic Support Officer
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Scrutiny Manager
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PUBLIC INFORMATION

Overview and Scrutiny Management Committee

The Overview and Scrutiny Management Committee holds the Executive to account, exercises the call-in process, and sets and monitors standards for scrutiny. It formulates a programme of scrutiny inquiries and appoints Scrutiny Panels to undertake them. Members of the Executive cannot serve on this Committee.

Role of Overview and Scrutiny

Overview and Scrutiny includes the following three functions:

- Holding the Executive to account by questioning and evaluating the Executive's actions, both before and after decisions taken.
- Developing and reviewing Council policies, including the Policy Framework and Budget Strategy.
- Making reports and recommendations on any aspect of Council business and other matters that affect the City and its citizens.

Overview and Scrutiny can ask the Executive to reconsider a decision, but they do not have the power to change the decision themselves.

Use of Social Media:- The Council supports the video or audio recording of meetings open to the public, for either live or subsequent broadcast. However, if, in the Chair's opinion, a person filming or recording a meeting or taking photographs is interrupting proceedings or causing a disturbance, under the Council's Standing Orders the person can be ordered to stop their activity, or to leave the meeting. By entering the meeting room you are consenting to being recorded and to the use of those images and recordings for broadcasting and or/training purposes. The meeting may be recorded by the press or members of the public. Any person or organisation filming, recording or broadcasting any meeting of the Council is responsible for any claims or other liability resulting from them doing so. Details of the Council's Guidance on the recording of meetings is available on the Council's website.

Southampton: Corporate Plan 2020-2025 sets out the four key outcomes:

- Communities, culture & homes - Celebrating the diversity of cultures within Southampton; enhancing our cultural and historical offer and using these to help transform our communities.
- Green City - Providing a sustainable, clean, healthy and safe environment for everyone. Nurturing green spaces and embracing our waterfront.
- Place shaping - Delivering a city for future generations. Using data, insight and vision to meet the current and future needs of the city.
- Wellbeing - Start well, live well, age well, die well; working with other partners and other services to make sure that customers get the right help at the right time

Procedure / Public Representations

At the discretion of the Chair, members of the public may address the meeting on any report included on the agenda in which they have a relevant interest. Any member of the public wishing to address the meeting should advise the Democratic Support Officer (DSO) whose contact details are on the front sheet of the agenda.

Smoking Policy:- The Council operates a no-smoking policy in all civic buildings.

Mobile Telephones:- Please switch your mobile telephones to silent whilst in the meeting

Fire Procedure:-

In the event of a fire or other emergency a continuous alarm will sound and you will be advised by Council officers what action to take.

Access is available for disabled people. Please contact the Democratic Support Officer who will help to make any necessary arrangements.

Dates of Meetings: Municipal Year 2022/23

2022	2023
9 June	12 January
14 July	2 February
11 August	9 March
8 September	13 April
13 October	
10 November	
15 December	

CONDUCT OF MEETING

TERMS OF REFERENCE

The general role and terms of reference for the Overview and Scrutiny Management Committee, together with those for all Scrutiny Panels, are set out in Part 2 (Article 6) of the Council's Constitution, and their particular roles are set out in Part 4 (Overview and Scrutiny Procedure Rules – paragraph 5) of the Constitution.

RULES OF PROCEDURE

The meeting is governed by the Council Procedure Rules and the Overview and Scrutiny Procedure Rules as set out in Part 4 of the Constitution.

BUSINESS TO BE DISCUSSED

Only those items listed on the attached agenda may be considered at this meeting.

QUORUM

The minimum number of appointed Members required to be in attendance to hold the meeting is 4.

DISCLOSURE OF INTERESTS

Members are required to disclose, in accordance with the Members' Code of Conduct, **both** the existence **and** nature of any "Disclosable Pecuniary Interest" or "Other Interest" they may have in relation to matters for consideration on this Agenda.

DISCLOSABLE PECUNIARY INTERESTS

A Member must regard himself or herself as having a Disclosable Pecuniary Interest in any matter that they or their spouse, partner, a person they are living with as husband or wife, or a person with whom they are living as if they were a civil partner in relation to:

- (i) Any employment, office, trade, profession or vocation carried on for profit or gain.
- (ii) Sponsorship:

Any payment or provision of any other financial benefit (other than from Southampton City Council) made or provided within the relevant period in respect of any expense incurred by you in carrying out duties as a member, or towards your election expenses. This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.

(iii) Any contract which is made between you / your spouse etc (or a body in which the you / your spouse etc has a beneficial interest) and Southampton City Council under which goods or services are to be provided or works are to be executed, and which has not been fully discharged.

(iv) Any beneficial interest in land which is within the area of Southampton.

(v) Any license (held alone or jointly with others) to occupy land in the area of Southampton for a month or longer.

(vi) Any tenancy where (to your knowledge) the landlord is Southampton City Council and the tenant is a body in which you / your spouse etc has a beneficial interests.

(vii) Any beneficial interest in securities of a body where that body (to your knowledge) has a place of business or land in the area of Southampton, and either:

- a) the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body, or
- b) if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which you / your spouse etc has a beneficial interest that exceeds one hundredth of the total issued share capital of that class.

Other Interests

A Member must regard himself or herself as having an, 'Other Interest' in any membership of, or occupation of a position of general control or management in:

Any body to which they have been appointed or nominated by Southampton City Council

Any public authority or body exercising functions of a public nature

Any body directed to charitable purposes

Any body whose principal purpose includes the influence of public opinion or policy

Principles of Decision Making

All decisions of the Council will be made in accordance with the following principles:-

- proportionality (i.e. the action must be proportionate to the desired outcome);
- due consultation and the taking of professional advice from officers;
- respect for human rights;
- a presumption in favour of openness, accountability and transparency;
- setting out what options have been considered;
- setting out reasons for the decision; and
- clarity of aims and desired outcomes.

In exercising discretion, the decision maker must:

- understand the law that regulates the decision making power and gives effect to it. The decision-maker must direct itself properly in law;
- take into account all relevant matters (those matters which the law requires the authority as a matter of legal obligation to take into account);
- leave out of account irrelevant considerations;
- act for a proper purpose, exercising its powers for the public good;
- not reach a decision which no authority acting reasonably could reach, (also known as the "rationality" or "taking leave of your senses" principle);
- comply with the rule that local government finance is to be conducted on an annual basis. Save to the extent authorised by Parliament, 'live now, pay later' and forward funding are unlawful; and
- act with procedural propriety in accordance with the rules of fairness.

AGENDA

1 APOLOGIES AND CHANGES IN PANEL MEMBERSHIP (IF ANY)

To note any changes in membership of the Panel made in accordance with Council Procedure Rule 4.3.

2 DISCLOSURE OF PERSONAL AND PECUNIARY INTERESTS

In accordance with the Localism Act 2011, and the Council's Code of Conduct, Members to disclose any personal or pecuniary interests in any matter included on the agenda for this meeting.

NOTE: Members are reminded that, where applicable, they must complete the appropriate form recording details of any such interests and hand it to the Democratic Support Officer.

3 DECLARATIONS OF SCRUTINY INTEREST

Members are invited to declare any prior participation in any decision taken by a Committee, Sub-Committee, or Panel of the Council on the agenda and being scrutinised at this meeting.

4 DECLARATION OF PARTY POLITICAL WHIP

Members are invited to declare the application of any party political whip on any matter on the agenda and being scrutinised at this meeting.

5 STATEMENT FROM THE CHAIR

6 MINUTES OF THE PREVIOUS MEETING (INCLUDING MATTERS ARISING)

(Pages 1 - 4)

To approve and sign as a correct record the Minutes of the meetings held on 13 October 2022 and to deal with any matters arising, attached.

7 FORWARD PLAN

(Pages 5 - 10)

Report of the Director, Legal and Business Services enabling the Overview and Scrutiny Management Committee to examine the content of the Forward Plan and to discuss issues of interest or concern with the Executive.

8 SOUTHAMPTON CITY VISION LOCAL PLAN - 'DRAFT PLAN WITH OPTIONS' CONSULTATION

(Pages 11 - 16)

Report of the Cabinet Member for Economic Development inviting the Overview and Scrutiny Management Committee to consider the attached Southampton City Vision Local Plan - 'Draft Plan with Options' and to provide feedback as part of the consultation process.

9 CHILDHOOD OBESITY INQUIRY - UPDATE ON PROGRESS

(Pages 17 - 24)

Report of the Cabinet Member for Health, Adults and Leisure providing the Committee with an update on progress made delivering the approved recommendations generated by the Childhood Obesity Scrutiny Inquiry.

10 MONITORING SCRUTINY RECOMMENDATIONS TO THE EXECUTIVE

(Pages 25 - 28)

Report of the Director, Legal and Business Services, enabling the Overview and Scrutiny Management Committee to monitor and track progress on recommendations made to the Executive at previous meetings.

Wednesday, 2 November 2022

Director of Legal and Business Services

SOUTHAMPTON CITY COUNCIL
OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE
MINUTES OF THE MEETING HELD ON 13 OCTOBER 2022

Present: Councillors Fuller (Chair), Houghton (Vice-Chair), Cooper, Guthrie, Shields, White, Winning and Coombs
Appointed Members: Rob Sanders

Apologies: Councillors Stead and Furnell

Also in attendance: Councillor Mitchell – Cabinet Member for Housing and Green Environment
Councillor Renyard – Cabinet Member for Safe City
Councillor Fielker – Cabinet Member for Health, Adults and Leisure

17. **APOLOGIES AND CHANGES IN PANEL MEMBERSHIP (IF ANY)**

It was noted that following receipt of the temporary resignation of Councillor Furnell from the Committee, the Director of Legal and Business Services, acting under delegated powers, had appointed Councillor Coombs to replace them for the purposes of this meeting. The Committee also noted the apologies of Councillor Stead.

18. **MINUTES OF THE PREVIOUS MEETING (INCLUDING MATTERS ARISING)**

RESOLVED: that the minutes for the Committee meeting on 8 September 2022 be approved and signed as a correct record.

19. **FORWARD PLAN**

The Committee considered the report of the Director, Legal and Business Services enabling the Overview and Scrutiny Management Committee to examine the content of the Forward Plan and to discuss issues of interest or concern with the Executive.

In regard to Appendix 1 the briefing paper “Introduction of fees for Council’s public electric vehicle chargers” Councillor Mitchell – Cabinet Member for Housing & Green Environment, Steve Guppy – Green City Lead and Chris Griffin - Sustainability Projects Lead (Electric Vehicles) were present and with the consent of Chair addressed the meeting.

RESOLVED:

- (i) That, during the Electric Vehicle (EV) charging consultation exercise, officers explore with EV owners the existing barriers to charging EV vehicles via the publicly accessible electric vehicle chargers in the City Council’s car parks and highways.
- (ii) That the Administration explores best practice when considering the future approach to Southampton’s EV charging infrastructure.

20. **DRAFT DOMESTIC ABUSE AND VIOLENCE AGAINST WOMEN AND GIRLS STRATEGY**

The Committee considered the report of the Cabinet Member for Safe City requesting that, as part of the 12 week consultation process, the Committee consider the attached draft Domestic Abuse and Violence Against Women and Girls (VAWG) Strategy and provide feedback to inform the final version to be considered by Cabinet.

Councillor Renyard – Cabinet Member for Safe City, Mary D’Arcy – Executive Director for Communities, Culture and Homes, Jason Murphy – Stronger Communities Manager, Caroline Bate – Domestic Abuse Co-ordinator and representatives from Yellow Door (a Southampton Based charity that works with people who have experienced sexual and / or domestic abuse) were present and with the consent of the Chair addressed the meeting.

A number of issues were raised and discussed including:

- the importance of education in both preventing and addressing issues related to domestic and sexual violence;
- the need for action from numerous stakeholders across Southampton;
- the importance of ensuring that the strategy is responsive and reflective to the needs within the City; and
- the importance of the use of a wide range of data sources thereby reducing reliance on police statistics.

RESOLVED that the Committee requested that the Cabinet Member takes into consideration the issues raised at the meeting when developing the final version of the report and that the final draft is circulated to the Committee.

21. **DRAFT TOBACCO, ALCOHOL AND DRUGS STRATEGY (2023-2028) - CONSULTATION**

The Committee considered the report of the Cabinet Member for Health, Adults and Leisure requesting that the Committee consider the attached draft, five-year, combined Tobacco, Alcohol and Drugs Strategy (2023 – 2028) and recommend any amendments as part of the consultation process.

Councillor Fielker – Cabinet Member for Health, Adults and Leisure, Dr Debbie Chase – Director of Public Health, Collin McAllister and Helen Dougan – Senior Public Health Practitioners were present and with the consent of the Chair addressed the meeting.

Councillor Fielker introduced the strategy detailing the issues, the need for the City to have an effective strategy and explained how the strategy was designed to ensure that services across the Council take responsibility, and act collectively, to improve outcomes related to the use of tobacco, alcohol and drugs. The Committee discussed a number of issues including the development of key performance indicators across Council departments that would provide a mechanism to monitor the impact of the strategy on key outcomes.

RESOLVED that the Committee requested that the Cabinet Member takes into consideration the issues raised at the meeting when developing the final version of the report and that the final draft is circulated to the Committee.

22. **MONITORING SCRUTINY RECOMMENDATIONS TO THE EXECUTIVE**

The Committee considered and noted the report of the Director, Legal and Business Services, enabling the Overview and Scrutiny Management Committee to monitor and track progress on recommendations made to the Executive at previous meetings.

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Agenda Item 7

DECISION-MAKER:	OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE		
SUBJECT:	FORWARD PLAN		
DATE OF DECISION:	10 NOVEMBER 2022		
REPORT OF:	DIRECTOR - LEGAL AND BUSINESS SERVICES		
<u>CONTACT DETAILS</u>			
Executive Director	Title	Director – Legal and Business Services	
	Name:	Richard Ivory	Tel: 023 8083 2794
	E-mail	Richard.ivory@southampton.gov.uk	
Author:	Title	Scrutiny Manager	
	Name:	Mark Pirnie	Tel: 023 8083 3886
	E-mail	Mark.pirnie@southampton.gov.uk	
STATEMENT OF CONFIDENTIALITY			
None			
BRIEF SUMMARY			
This item enables the Overview and Scrutiny Management Committee (OSMC) to examine the content of the Forward Plan and to discuss issues of interest or concern with the Executive to ensure that forthcoming decisions made by the Executive benefit local residents.			
RECOMMENDATIONS:			
	(i)	That the Committee discuss the items listed in paragraph 3 of the report to highlight any matters which Members feel should be taken into account by the Executive when reaching a decision.	
REASONS FOR REPORT RECOMMENDATIONS			
1.	To enable Members to identify any matters which they feel Cabinet should take into account when reaching a decision.		
ALTERNATIVE OPTIONS CONSIDERED AND REJECTED			
2.	None.		
DETAIL (Including consultation carried out)			
3.	The Council's Forward Plan for Executive Decisions from 15 November 2022 has been published. The following issues were identified for discussion with the Decision Maker:		
	Portfolio	Decision	Requested By
	Leader	Corporate Plan	Cllr Fuller & Houghton
4.	Briefing papers responding to the items identified by members of the Committee are appended to this report. Members are invited to use the paper to explore the issues with the decision maker.		

RESOURCE IMPLICATIONS	
<u>Capital/Revenue</u>	
5.	The details for the items identified in paragraph 3 are set out in the Executive decision making report issued prior to the decision being taken.
<u>Property/Other</u>	
6.	The details for the items identified in paragraph 3 are set out in the Executive decision making report issued prior to the decision being taken.
LEGAL IMPLICATIONS	
<u>Statutory power to undertake proposals in the report:</u>	
7.	The duty to undertake overview and scrutiny is set out in Part 1A Section 9 of the Local Government Act 2000.
<u>Other Legal Implications:</u>	
8.	The details for the items identified in paragraph 3 are set out in the Executive decision making report issued prior to the decision being taken.
RISK MANAGEMENT IMPLICATIONS	
9.	The details for the items identified in paragraph 3 are set out in the Executive decision making report issued prior to the decision being taken.
POLICY FRAMEWORK IMPLICATIONS	
10.	The details for the items identified in paragraph 3 are set out in the Executive decision making report issued prior to the decision being taken.
KEY DECISION	No
WARDS/COMMUNITIES AFFECTED:	None directly as a result of this report
<u>SUPPORTING DOCUMENTATION</u>	
Appendices	
1.	Briefing Paper – Corporate Plan
Documents In Members’ Rooms	
1.	None
Equality Impact Assessment	
Do the implications/subject of the report require an Equality and Safety Impact Assessments (ESIA) to be carried out?	Identified in Executive report
Data Protection Impact Assessment	
Do the implications/subject of the report require a Data Protection Impact Assessment (DPIA) to be carried out?	Identified in Executive report
Other Background Documents Equality Impact Assessment and Other Background documents available for inspection at:	

Title of Background Paper(s)	Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)	
1.	None	

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BRIEFING PAPER

SUBJECT: CORPORATE PLAN
DATE: 10 NOVEMBER 2022
RECIPIENT: OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE

THIS IS NOT A DECISION PAPER

SUMMARY:

At the meeting on 15 November 2022 Cabinet will consider a report of the Leader outlining a revised corporate plan. The Cabinet report and appendices will be published on 7 November 2022.

BACKGROUND and BRIEFING DETAILS:

1. The Corporate Plan Cabinet report will be published on 7 November 2022. The report will provide the Committee with details of the draft Corporate Plan to be considered by Cabinet at their meeting on 15 November 2022.

RESOURCE/POLICY/FINANCIAL/LEGAL/RISK MANAGEMENT IMPLICATIONS:

2. Details will be set out in the Executive decision making report published on 7 November 2022.

Appendices/Supporting Information:

3. Details will be set out in the Executive decision making report published on 7 November 2022.

Further Information Available From:	Name:	Munira Holloway
	Tel:	023 8083 4476
	E-mail:	munira.holloway@southampton.gov.uk

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Agenda Item 8

DECISION-MAKER:	OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE
SUBJECT:	SOUTHAMPTON CITY VISION – DRAFT LOCAL PLAN WITH OPTIONS CONSULTATION
DATE OF DECISION:	10 NOVEMBER 2022
REPORT OF:	COUNCILLOR BOGLE CABINET MEMBER FOR ECONOMIC DEVELOPMENT

<u>CONTACT DETAILS</u>			
Executive Director	Title	Executive Director Growth	
	Name:	Adam Wilkinson	Tel: 023 8254 5853
	E-mail:	Adam.wilkinson@southampton.gov.uk	
Author:	Title	Strategic Planning Manager	
	Name:	Graham Tuck	Tel: 023 8083 4602
	E-mail:	Graham.tuck@southampton.gov.uk	

STATEMENT OF CONFIDENTIALITY

NOT APPLICABLE

BRIEF SUMMARY

The Southampton City Vision – Local Plan sets a vision and strategy to shape the city as a place through to 2040 and beyond and includes policies to guide and manage new development. On 18 October 2022 the Cabinet approved the draft local plan with options for public consultation (link to draft local plan identified in paragraph 6). The consultation started on 31 October and will run to 23 December 2022.

RECOMMENDATIONS:

- | | | |
|--|-----|--|
| | (i) | That the Committee considers and notes the contents of this report and provides feedback on the draft plan to help inform and shape the preparation of the next stage of the plan. |
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REASONS FOR REPORT RECOMMENDATIONS

- | | |
|----|---|
| 1. | To enable the Committee to provide timely input into the emerging plan. |
|----|---|

ALTERNATIVE OPTIONS CONSIDERED AND REJECTED

- | | |
|----|--|
| 2. | To not progress the plan. This would mean that the Council was reliant on an increasingly out of date plan and would risk Government intervention. |
|----|--|

DETAIL (Including consultation carried out)

- | | |
|----|--|
| 3. | The Local Plan sets out the overall need for development (for new homes and economic growth), where and how this development should be accommodated, the infrastructure needed to support this growth (for example schools, health, transport, flood risk) and the areas to protect (for example green spaces, environmental designations, heritage assets and archaeology). |
|----|--|

4.	Once adopted, the Local Plan will form the key part of the development plan for the city against which all planning applications for new development are determined. It is a key document for shaping how the city continues to evolve as a place through to 2040 and beyond to achieve sustainable development which meets the city's economic, social and environmental needs.
5.	<p>The full report to Cabinet on the Local Plan can be found here: https://www.southampton.gov.uk/modernGov/documents/s57770/Cabinet%20Report%20-%20Southampton%20City%20Vision%20Local%20Plan%20-%20Draft%20Plan%20with%20Options%20Consultation.pdf</p> <p>For ease of reference, that report addresses the following issues: Paragraphs 4 – 9: Preparation of the plan to date, including the initial consultation undertaken in 2020 and 'call for sites' undertaken in 2020 and 2021. Paragraphs 10 – 15: The format and purpose of the draft plan. This section emphasises that the plan is a draft and can be amended as appropriate in the light of the consultation responses and the gathering of further evidence. The feedback from the Overview and Scrutiny Management Committee will be considered as part of this process. Paragraphs 16 – 34: A summary of the approach and all the policies in the draft plan. Paragraphs 35 – 36: A summary of some of the key statutory and policy tests the plan will need to meet to be found 'sound' by the independent planning inspector through the examination. The plan needs to be supported by a robust evidence base. Paragraphs 37 – 45: A summary of the wide range of consultation techniques to be used over the Autumn to ensure full engagement with the public on the draft plan.</p>
6.	<p>The full Local Plan which has been published for consultation can be found here: https://www.southampton.gov.uk/planning/planning-policy/emerging-plans/cityvision/documentslibrary/</p> <p>For ease of reference, a contents page and list of policies is set out at the start of the document. Some relatively limited changes to the Local Plan have been made under delegated powers since the version considered by Cabinet. For example, the objectives have been slightly broadened, the housing supply figures slightly increased (by 200 dwellings), the concept of social value has been broadened, references to cultural infrastructure added, policies on flood risk and sustainable drainage strengthened, and guidance for the city centre quarters added.</p>
RESOURCE IMPLICATIONS	
<u>Capital/Revenue</u>	
	Revenue
7.	Revenue resources are required to produce the Southampton Local Plan as it will involve commissioning specialist technical experts to produce a sound evidence base and the costs associated with holding a local plan examination. This cost will be met from existing revenue budgets. There is no base budget for the Local Plan but a budget carry forward of £0.34M was approved by Council in July 2022, subject to the delegations detailed in the Budget Outturn report.

8.	For this particular stage of consultation, the costs primarily relate to document design, printing and communications. These costs are estimated at £10,000 and will be met via the £0.12M PropTech Government Grant which the authority has been awarded and is linked to delivery of this particular Local Plan consultation phase.
<u>Property/Other</u>	
9.	Not applicable.
LEGAL IMPLICATIONS	
<u>Statutory power to undertake proposals in the report:</u>	
10.	As the Local Planning Authority, Southampton City Council has a statutory duty under regulation 10A of the Town and County Planning (Local Planning) (England) Regulations 2012 (“the 2012 Regulations”) to complete a review of its local plan every five years, starting from adoption of the local plan.
11.	Under section 19 of the Planning and Compulsory Purchase Act 2004 (“the 2004 Act”) the local plan must be prepared in accordance with the council’s Local Development Scheme and Statement of Community Involvement.
12.	Under section 19 of the 2004 Act, a local plan must include policies designed to secure that the development and use of land in the local planning authority’s area contribute to the mitigation of, and adaptation to, climate change and identify and include policies addressing the strategic priorities for the development and use of land in the authority’s area.
13.	In preparing the local plan, the council must have regard to, inter alia, the National Planning Policy Framework and the National Planning Policy Guidance.
14.	Consultation on the draft Local Plan must be carried out in accordance with the 2012 Regulations and meet the Council’s Statement of Community Involvement.
<u>Other Legal Implications:</u>	
15.	Local Plans are required to be both designed and consulted upon having regard to the Public Sector Equality Duty set out in s.149 of the Equalities Act 2010 (the duty to exercise all Council functions with regard to the need to eliminate discrimination, harassment and victimisation for those with protected characteristics.) The Council’s planning functions and the implementation of those in accordance with the Local Plan are key functions impacting on how people access and use property within the local authority area and must therefore be compliant having regard to this duty.
16.	The council must carry out a Sustainability Appraisal (including Strategic Environmental Assessment) and a Habitats Regulations Assessment in the preparation of the local plan.
17.	S.17 Crime & Disorder Act 1998 requires all local plans to be designed in such a way they contribute to the reduction of crime & disorder through the implementation of environmental design and planning processes.
RISK MANAGEMENT IMPLICATIONS	
18.	Compliance with Local Development Scheme The risk of not undertaking this next stage of the Local Plan development at this time is that the Council will remain in a position in which its planning policies are considered ‘out-of-date’ and the determination of planning applications will not be genuinely plan-

	led but instead made in line with the presumption in favour of sustainable development with reference to the National Planning Policy Framework (NPPF).
19.	Likewise, not having an up-to-date Local Plan or complying with the national requirement to have up to date Local Plans in place by December 2023 could lead to the Council being 'designated' by the Department of Levelling Up, Housing and Communities (DLUHC).
20.	Compliance with Statement of Community Involvement If the Council is not able demonstrate that it has used the principles set out in 'Involving you in Planning' in formulating planning policies, it could be open to challenge by way of judicial review or could result in the Local Plan not being found 'sound' by a Planning Inspector at the examination stage of the plan making process.
POLICY FRAMEWORK IMPLICATIONS	
21.	The emerging Local Plan is a policy framework document once it achieves final approval (which will be determined by full Council in due course).
22.	As the Local Planning Authority, Southampton City Council is required to clearly define strategic priorities and policies to address these within the Development Plan, including the Local Plan, under the Planning and Compulsory Purchase Act 2004. The Council is also required to include non strategic priorities and policies in the local plan, as is set out in Paragraphs 17 to 19 of the National Planning Policy Framework (NPPF).
23.	The Draft Plan with Options consultation will be conducted in accordance with the requirements set out in the Town and County Planning (Local Planning) (England) Regulations 2012.

KEY DECISION?	Yes
WARDS/COMMUNITIES AFFECTED:	All
<u>SUPPORTING DOCUMENTATION</u>	
Appendices	
1.	None

Documents In Members' Rooms

1.	None
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Equality Impact Assessment

Do the implications/subject of the report require an Equality and Safety Impact Assessment (ESIA) to be carried out?	Yes
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Data Protection Impact Assessment

Do the implications/subject of the report require a Data Protection Impact Assessment (DPIA) to be carried out?	Yes
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Other Background Documents

Other Background documents available for inspection at:

Title of Background Paper(s)	Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)
1.	Southampton City Vision - documents library

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Agenda Item 9

DECISION-MAKER:	OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE
SUBJECT:	TACKLING CHILDHOOD OBESITY - UPDATE
DATE OF DECISION:	10 NOVEMBER 2022
REPORT OF:	CABINET MEMBER FOR HEALTH, ADULTS AND LEISURE

<u>CONTACT DETAILS</u>			
Executive Director	Title	Wellbeing (Children & Learning), Children & Families	
	Name:	Robert Henderson	Tel: 023 8083 4899
	E-mail	Robert.Henderson@southampton.gov.uk	
Author:	Title	Senior Public Health Practitioner	
	Name:	Ravita Taheem	Tel: 023 8083 3020
	E-mail	Ravita.Taheem@southampton.gov.uk	

STATEMENT OF CONFIDENTIALITY

None

BRIEF SUMMARY

In August 2020 the Scrutiny Inquiry Panel completed a Scrutiny Inquiry to consider what may be done in Southampton to tackle childhood obesity. The recommendations were accepted by Cabinet in December 2020. This report provides an update on progress against each of the recommendations of the Scrutiny Inquiry.

Taking a whole systems approach has been the priority for 2022, this has been an on-going process of working with stakeholders in the system to identify the drivers of childhood obesity and identify interventions to address them. Given the time since the Scrutiny Inquiry is approximately 2.5 years, consideration should be given to how leadership from the Council can continue to support this priority to facilitate local action, as well as encourage stakeholders to create and implement localised solutions.

RECOMMENDATIONS:

	(i)	That the Committee note the progress made implementing the approved recommendations from the Childhood Obesity Scrutiny Inquiry.
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REASONS FOR REPORT RECOMMENDATIONS

1.	To enable the Committee to scrutinise progress made tackling childhood obesity in Southampton.
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ALTERNATIVE OPTIONS CONSIDERED AND REJECTED

2.	None
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DETAIL (Including consultation carried out)

3.	In Southampton prior to the pandemic, the level of obesity among Reception year pupils (aged 4-5 years) as measured by the National Child Measurement
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	Programme (NCMP) remained stable and similar to the national average. Rates in year 6 pupils (aged 10-11 years) increased overtime and became worse than the national average.
4.	During the COVID-19 lockdown local authorities were advised to collect measurement data from a representative sample of schools. Prevalence data for 2020/21 for children in Reception year for obesity (17.1%) and excess weight (32.7%), showed a significantly higher increase locally and nationally compared to the previous four years.
5.	The Year 6 2020/21 sample for Southampton was too small to make robust statistical comparisons. However, the prevalence for Year 6 obesity (26%) and excess weight (41%) mirrored the national figures with increasing prevalence in the trend data following the national direction of travel.
6.	The data also showed the gap in obesity prevalence between children in the most and least deprived parts of Southampton had widened.
7.	Due to the unprecedented increase in childhood obesity rates in 2020/21 the Office for Health Improvement and Disparities (OHID) extracted provisional NCMP data in May 2022 to understand if this increase had been sustained. The national figures showed that for Reception year obesity prevalence had decreased to pre-pandemic levels and for year 6, obesity levels had decreased but remained higher than pre-pandemic levels.
8.	Children with obesity are five times more likely to have obesity as an adult and adult obesity is associated with a wide range of problems including depression, dementia, respiratory disease, musculoskeletal conditions, type 2 diabetes, cancer, liver disease, cardio-vascular disease, and infertility
9.	Stigma and discrimination toward children with obesity pose numerous consequences for their psychological and physical health. Children with overweight or obesity experience lower self-esteem, may withdraw socially and may be bullied because of their weight. In addition, there is early research to indicate that childhood overweight and obesity is linked to lower educational outcomes.
10.	All recommendations of the Scrutiny Inquiry into tackling childhood obesity which took place in 2020 were adopted. However, due to the re-direction of resources to manage the pandemic, it was decided that the action plan to tackle childhood obesity would be adopted in two phases. Phase 1 focused on areas that could be progressed from January 2021. Phase 2 will be commenced in January 2023 or when additional funding can be secured.
11.	<p>Phase 1</p> <p>a) Recommendations 1 & 2. Use the planning system to promote healthy weight environments and restrict the growth in hot food takeaways.</p> <p>The new Local Plan is now at the Draft Plan with Options stage and is currently the subject of public consultation until 23rd December 2022. The Food and Drink policy within the Draft Plan includes measures to restrict the proliferation of hot food takeaways (HFTAs). The first measure sets out criteria to control the concentration of HFTAs by preventing new HFTAs from being granted planning permission where they breach these criteria. The second measure restricts planning permission being granted for new HFTAs within 400m walking distance of the entrance or exit of a primary or secondary school. Other policies</p>

in the Draft Plan that are supportive of a healthy weight environment include support for active travel, protection of existing open spaces including allotments and support for the creation of new spaces and backing the creation of new sports and leisure facilities and the improvement of existing ones. These policies will be refined following review of consultation feedback and receipt of further evidence to prepare the submission version of the Local Plan. A further consultation will take place in 2023 prior to submission for independent examination by a Planning Inspector on behalf of the Secretary of State.

b) Recommendation 6. Developing and implementing the leisure mission.

The mission for leisure is to improve health and wellbeing, and reduce health inequalities, in Southampton through 'fit for purpose' leisure services and 'spaces' which support physical activity, sport, play and recreation. This is co-ordinated by the Leisure Services Manager and a cross-council Leisure Services Group is developing a strategic action plan to deliver this mission. The plan will draw on existing relevant strategies – primarily the 'We Can Be Active' physical activity strategy and the Strategic Outcomes Planning Model (completed by Max Associates). The approach for implementing the action plan will include intelligence-driven leisure services provision, securing grants/bidding opportunities, community engagement and a focus on outcomes.

c) Recommendation 7. Target underserved communities when promoting health initiatives.

The Stronger Communities team have piloted several events this year including two 'Love Where You Live' events in Bevois and Harefield and a Jobs and Wellbeing Fair at the Civic Centre. The team are planning to run a minimum of 6 'Love Where You Live' events in areas defined as 'left behind'. Our ambition to become a Child Friendly City is currently progressing from the Discovery to Development phase, to understand the priorities children want to work on. In addition, the team continues to support the successful running of St Mary's Leisure centre and is leading a consortium bid to secure capital investment via the Football Foundation's Playzone scheme to improve and enhance multi-use games areas in parts of the city where physical activity is lowest.

d) Recommendation 8 & 9. Commit to the whole systems approach and sign and commit to the Local Authority Declaration on Healthy Weight.

Southampton was the first council in the south coast to sign up to the Local Authority Declaration on Healthy Weight in March 2022. Some pledges support existing activities to promote a healthy weight environment, such as active travel and improving access to healthy, affordable food. The declaration has also provided opportunities to strengthen the current ambition to develop local guidance restricting the promotion of food and drink that is high in fat, sugar, and salt (HFSS) on Council owned sites. The whole systems approach (WSA) to obesity is well underway, a local map is being developed with

	<p>stakeholders to illustrate the drivers of obesity in Southampton and some recommendations have emerged for addressing these drivers. It is understood that taking a systems approach can be counterintuitive due to the requirement to address the system (that causes the problem) rather than the problem itself (obesity). Plans are being developed to share findings with leaders to consider how system level changes could be delivered.</p> <p>e) Recommendation 11. Develop/clarify governance arrangements. Strategic oversight has been secured through the Executive Director for Wellbeing (Children and Learning) heading up a task and finish group which meets quarterly. The group has representation from across the Council, as well as external partners and oversees the delivery of the Scrutiny Inquiry recommendations. Leadership is also provided by the Director of Public Health, the Cabinet Member for Health, Adults and Leisure in addition to oversight by OSMC.</p> <p>f) Recommendation 12. Develop the evidence base. The Public Health team have increased collaboration on research projects to develop the evidence base on nutrition and tackling childhood obesity. The projects include the Healthy Start evaluation, Wessex Diet, and an evaluation of the Spatial Planning for Health Specialist post.</p>
12.	<p>Phase 2</p> <p>a) Recommendations 3-5. Improve our knowledge of the local food environment, develop a Southampton Eating Better award, and become a Sustainable Food Place.</p> <p>These recommendations of becoming a Sustainable Food Place and implementing a programme to encourage fast food retailers to provide healthier options were postponed to phase 2. However, momentum for a local Food Plan (and working towards becoming a Sustainable Food Place) has grown, supported by a review of available local data and mapping food retailers in the city, as well as the impact of the current pressures on the cost of living. There are two networks currently supporting the food agenda, a Nutrition Education network led by Abri and City Catering (providing support, resources and training for consistent nutrition information and advice), and a Food Aid Forum (a network of providers of emergency food aid) led by Southampton City Mission. The next steps will be to bring together a broader coalition of stakeholders to shape a local Food Plan.</p> <p>b) Recommendation 10. Measure BMI at year 3 for Southampton school children. Due to workforce pressures this recommendation will be reviewed and reconsidered based on the capacity of the service.</p> <p>c) Recommendations 13-15. Scale up initiatives so they reach a critical mass and support schools to make healthier choices easier (including an analysis of free school meal uptake).</p>

	<p>Additional funding and resources have been allocated to the healthy settings programmes in the city (Healthy Early Years Award (HEYA) and Healthy High-5 (HH5 for schools)). HEYA now includes a mental health component to focus on the needs of children, staff and families and to support reflective practice in early years settings. Overall, 62 settings are engaged with the award. Engagement with HH5 dipped during the COVID-19 lockdown and has not yet recovered, currently 14 local schools are engaged. Plans to increase uptake are being developed by Public Health School Nursing team in partnership with the council's HAF (Holiday Activity Fund) team, which will include refreshing the resources and recruiting more schools.</p> <p>d) Recommendation 16. Learn lessons from HENRY (Health, Exercise and Nutrition for the Really Young).</p> <p>HENRY is a licenced programme which helps parents gain the confidence, knowledge and skills to help the whole family adopt a healthier lifestyle. Plans are being developed to embed themes from the HENRY programme into local parenting support programmes delivered as part of Family Hubs.</p>
13.	<p>In addition, there is evidence that beyond the 16 recommendations above, the Scrutiny Inquiry has indirectly enabled various projects and pieces of work that are part of the tackling childhood obesity agenda. This includes the local roll out of Early LifeLab (a curriculum-based programme to help primary school pupils understand the science behind healthy behaviours), the development of the childhood obesity safeguarding strategy and the HealthyWey training (available to the local 0-19 workforce as a part of a study led by John Moores University) as a result, health practitioners will now embed a mandatory annual healthy weight update.</p>
14.	<p>Work to implement many of the recommendations from the scrutiny inquiry has progressed well, however, there is a lack of capacity to drive this programme at pace. Recommendations that were deprioritised during the height of the pandemic are now being moved forward, particularly work to improve the local food environment. To support this agenda plans are now being refined to ensure the demands created by the current cost of living crisis can also be addressed.</p>
15.	<p>The WSA has helped to strengthen local momentum and should continue to develop as this will support an on-going process of working with stakeholders in the system to develop an understanding of the local drivers of childhood obesity over time.</p>
16.	<p>To support ongoing work and given the time since the Scrutiny Inquiry is approximately 2.5 years, consideration should be given to how commitment from the Council can continue (through a local action plan or strategy). This ongoing commitment will support local action, as well as encouraging wider stakeholders to continue to create and implement localised and innovative solutions.</p>
17.	<p>To ensure that addressing childhood obesity continues to receive the oversight needed in the long-term, it is recommended that the issue is recalled for review by OSMC again in 12 months.</p>
<p>RESOURCE IMPLICATIONS</p>	

Capital/Revenue

18.

Finance

Phase 1 - Funding is required for phase 1 of the plan. Originally the estimated funding requirement was £60,000 (see original planned expenditure, table 1) but this has increased to £95,800 due to an extension of the Spatial Planning for Health Specialist post (see updated planned expenditure, table 2). This funding has been committed from the Public Health budget this year (from the Public Health reserve) and the funding spans three years.

Table 1 (Original planned expenditure)

	Amount
2020/21	7,500
2021/22	30,000
2022/23	22,500
Total	60,000

Table 2 (Updated planned expenditure)

	Amount
2020/21	33,000
2021/22	48,100
2022/23	14,700
Total	95,800

Phase 2

-We do not have the funding available to commence phase 2 but at this stage the estimated annual funding requirement of £41,000 per annum (£31,000 per annum officer time, plus £10,000 per annum of additional resource) to progress recommendations 4 (develop a Southampton Eating Better award) and contribute to recommendations 13-16.

-A one-off cost of £1400-£2,000 for recommendation 9 (sign-up to the Healthy Weight Declaration) was secured.

-Business cases will be developed to deliver the other recommendations in the plan

Property/Other

19.

N/A

LEGAL IMPLICATIONS

Statutory power to undertake proposals in the report:

20.

The Health and Social Care Act 2012 requires Local authorities to collect data on Reception Year and Year 6 children's height and weight from all state-maintained schools within their area as part of the National Child Measurement Programme. Office for Health Improvement and Disparities

	(OHID) provide operational guidance to local authorities and schools on how to undertake the exercise. The Act also requires Local Authorities to improve the health of their local population.
<u>Other Legal Implications:</u>	
21.	N/A
RISK MANAGEMENT IMPLICATIONS	
22.	N/A
POLICY FRAMEWORK IMPLICATIONS	
23.	The proposals are in line with policies outlined in Southampton's Corporate Plan Southampton Corporate Plan 2021-25

KEY DECISION?	No
WARDS/COMMUNITIES AFFECTED:	All
<u>SUPPORTING DOCUMENTATION</u>	
Appendices	
1.	None

Documents In Members' Rooms

1.	None
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Equality Impact Assessment

Do the implications/subject of the report require an Equality and Safety Impact Assessment (ESIA) to be carried out?	No
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Data Protection Impact Assessment

Do the implications/subject of the report require a Data Protection Impact Assessment (DPIA) to be carried out?	No
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Other Background Documents

Other Background documents available for inspection at:

Title of Background Paper(s)	Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)
1.	Tackling Childhood Obesity in Southampton – Final report Tackling Childhood Obesity in Southampton

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DECISION-MAKER:	OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE		
SUBJECT:	MONITORING SCRUTINY RECOMMENDATIONS TO THE EXECUTIVE		
DATE OF DECISION:	10 NOVEMBER 2022		
REPORT OF:	DIRECTOR - LEGAL AND BUSINESS SERVICES		
<u>CONTACT DETAILS</u>			
Executive Director	Title	Director – Legal and Business Services	
	Name:	Richard Ivory	Tel: 023 8083 2794
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	Name:	Mark Pirnie	Tel: 023 8083 3886
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STATEMENT OF CONFIDENTIALITY			
N/A			
BRIEF SUMMARY			
This item enables the Overview and Scrutiny Management Committee to monitor and track progress on recommendations made to the Executive at previous meetings.			
RECOMMENDATIONS:			
	(i)	That the Committee considers the responses from the Executive to recommendations from previous meetings and provides feedback.	
REASONS FOR REPORT RECOMMENDATIONS			
1.	To assist the Committee in assessing the impact and consequence of recommendations made at previous meetings.		
ALTERNATIVE OPTIONS CONSIDERED AND REJECTED			
2.	None.		
DETAIL (Including consultation carried out)			
3.	Appendix 1 of the report sets out the recommendations made to the Executive at previous meetings of the Overview and Scrutiny Management Committee (OSMC). It also contains a summary of action taken by the Executive in response to the recommendations.		
4.	The progress status for each recommendation is indicated and if the OSMC confirms acceptance of the items marked as completed they will be removed from the list. In cases where action on the recommendation is outstanding or the Committee does not accept the matter has been adequately completed, it will be kept on the list and reported back to the next meeting. It will remain on the list until such time as the Committee accepts the recommendation as completed. Rejected recommendations will only be removed from the list after being reported to the OSMC.		

RESOURCE IMPLICATIONS	
<u>Capital/Revenue</u>	
5.	None.
<u>Property/Other</u>	
6.	None.
LEGAL IMPLICATIONS	
<u>Statutory power to undertake proposals in the report:</u>	
7.	The duty to undertake overview and scrutiny is set out in Part 1A Section 9 of the Local Government Act 2000.
<u>Other Legal Implications:</u>	
8.	None
RISK MANAGEMENT IMPLICATIONS	
9.	None.
POLICY FRAMEWORK IMPLICATIONS	
10.	None
KEY DECISION	No
WARDS/COMMUNITIES AFFECTED:	None directly as a result of this report
<u>SUPPORTING DOCUMENTATION</u>	
Appendices	
1.	Monitoring Scrutiny Recommendations – 10 November 2022
Documents In Members' Rooms	
1.	None
Equality Impact Assessment	
Do the implications/subject of the report require an Equality and Safety Impact Assessments (ESIA) to be carried out?	No
Data Protection Impact Assessment	
Do the implications/subject of the report require a Data Protection Impact Assessment (DPIA) to be carried out?	No
Other Background Documents Equality Impact Assessment and Other Background documents available for inspection at:	
Title of Background Paper(s)	Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)
1.	None

Overview and Scrutiny Management Committee: Holding the Executive to Account

Scrutiny Monitoring – 10 November 2022

Date	Portfolio	Title	Action proposed	Action Taken	Progress Status
13/10/22	Housing & Green Environment	Introduction of fees for the Council's public electric vehicle chargers	1) That, during the electric vehicle (EV) charging consultation exercise, officers explore with EV owners the existing barriers to charging EV vehicles via the publicly accessible electric vehicle chargers in the City Council's car parks and highways.	Decision to be taken at 15 th November meeting of Cabinet.	
			2) That the Administration explores best practice when considering the future approach to Southampton's EV charging infrastructure.	Decision to be taken at 15 th November meeting of Cabinet.	
09/09/22	Transport & District Regeneration	Introduction of Evening Parking Charges	1) That the Executive reconsider the proposed introduction of evening parking charges at the September 2022 Cabinet meeting.	Rejected by Cabinet at 18 th October meeting.	Completed
			2) That, if Cabinet agree to introduce evening parking charges, the findings from the proposed 4 month post implementation review are presented to the Committee.	Agreed by Cabinet at 18 th October meeting	
			3) That, if Cabinet agree to introduce evening parking charges, the proposed post decision analysis includes metrics that seek to measure the impact on city centre trade as a result of the introduction of evening parking charges.	Agreed by Cabinet at 18 th October meeting	

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